

Shelby County Appraisal District

BOARD OF DIRECTOR'S POLICIES & PROCEDURES

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FOREWORD

The Shelby County Appraisal District is a political sub-division of the State of Texas created pursuant Subchapter A of the Property Tax Code subject to the standards and administration set by the Comptroller of Public Accounts – Property Tax Division. (Sec. 6:01 & Sec. 5:03). The appraisal district's primary responsibility is to develop an appraisal roll for the use by the taxing units in imposing ad valorem taxes on property in the district.

Generally, the appraisal district's boundaries are the same as the Shelby County boundaries.

The cost of the appraisal district operations are allocated to the various taxing units participating in the district, based upon their relative tax levy. A unit which levies five percent of the total of taxes levied by all the units is allocated five percent of the appraisal district's budgeted cost. Payments are due before the first day of each calendar quarter and late payments are assessed penalty and interest.

A majority of the taxing units entitled to vote in the selection of the board of directors have the authority to veto the appraisal district's budget by resolution within thirty days after adopted and any other action of the board of directors within fifteen days.

BOARD OF DIRECTORS

The Shelby County Appraisal District is governed by a board of 11 directors.

ELIGIBILITY

To be eligible to serve on the Board of directors, an individual must be a resident of the Shelby County Appraisal District and must have resided in the district for at least two years immediately receding the date the individual takes office. An elected official or a member of the governing body of a taxing unit in the appraisal district may serve as a director. An employee f a taxing unit that participates in the Shelby County Appraisal District is not eligible to serve s a director. An employee of a taxing unit that participates in the Shelby County Appraisal District is not eligible to serve on the Board of Directors unless such individual is also a member of the governing body or an elected official of a taxing unit that participates in the district.

An individual is prohibited from serving on the Board of Directors and is disqualified from employment as Chief Appraiser if the individual is related to a person who is in the business of appraising property for compensation for the use in proceedings or represents property owners for a fee in proceedings in the appraisal district. Relatives barred are those within the second degree by consanguinity (blood) or affinity (marriage) as determined under Article 5996h, Revised Statutes.

The Chief Appraiser may not employee any individual related to a member of the Board of Directors within the second degree by affinity as determined under Article 5996h, Revised Statutes, or within the third degree by consanguinity as determined under Article 5996h, Revised Statutes. A person commits an offense if the person intentionally or knowingly violates this subsection.

A person is ineligible to serve on the board of directors if the individual, or a business in which the individual has a substantial interest, enters into a contract with the appraisal district or a taxing unit in the district if the contract activity is governed by the code. Substantial interest is defined as the person and person's spouse having a combined ownership of at least ten percent (10%) of the voting stock or shares of a business, or the person or person's spouse is a partner, limited partner or an officer of a business. An appraisal district is barred from contracting with a board member or a business entity in which a board member has substantial interest. A taxing unit is prohibited from making a tax-related contract with a member of the Board of Directors or a business entity in which the member has a substantial interest.

TERM

Members of the Board serve two-year terms beginning on January 1 of even numbered years.

RECALL

Pursuant to Section 6.033 (6.032) of the Property Tax Code and based on resolution adopted by three- fourths of the taxing units in 1981, the governing body of a taxing unit that appointed an individual to the board, may initiate the procedure for recall of it's representative.

OFFICERS OF THE BOARD

The officers of the board shall consist of a chairman and secretary who shall be selected by majority vote at the regular January meeting of each year. In the event of a vacancy of office, the office is filled at the first regular meeting following the vacancy.

- The duties of the chairman shall include;
- Presiding at the board meetings;
- Along with the secretary, signing all legal documents requiring board signature; and
- Performing legal duties as required by statute and functions as designated by the board.

The chairman may vote on any matter coming before the board except as prohibited by statute.

- The duties of the secretary shall include;
- Presiding at meetings in absence of the chairman;
- Along with the chairman, signing all legal documents requiring board signature and
- Performing legal duties as required by statute and functions as designated by the board.

If both the chairman and the secretary are absent from a meeting, the remaining members shall select a temporary presiding officer by majority vote.

COMPENSATION

Members of the board may not receive compensation for service on the board but are entitled to reimbursement for actual and necessary expenses incurred in the performance of the duties as provided by the budget adopted by the board.

MEETINGS

All meetings of the board shall be held in the board room of the appraisal district located at 724 Shelbyville Street, Center, Texas, unless a different location is designated by board action and in the notice of meeting. Meetings shall start promptly at the appointed hour or as soon thereafter as a quorum is present. All meetings shall conform to the Open Meetings Laws.

The regular quarterly meeting of the board shall be held the second Tuesday of each quarter beginning at 6:00 pm. Special meetings or emergency meetings may be called by the chair person or by a majority of board members.

Notices of meetings shall be posted as required by law. No business shall be transacted at the meeting except that which the meeting is called and posted on agenda.

Meetings shall be conducted in conformity to Roberts Rules of Order Revised unless otherwise directed by the board policy.

An agenda packet outlining the agenda and providing support information shall be prepared by the chief appraiser or a designated employee and shall be mailed or delivered to the members prior to each regular meeting. The packet shall include the minutes of the previous meeting.

The minutes of the preceding meeting shall be approved by the board as the second order of business.

The official minutes of all meeting shall be held by the chief appraiser.

CITIZEN PARTICIPATION

The agenda for the order of business for all regular meetings shall include an agenda item to allow for communications for citizens on any issue with the authority of the board. The board shall allow a reasonable amount of time for each citizen but may not vote to limit the time for speaking as may be reasonably necessary to allow the board to complete its business and adjourn the meeting at a reasonable time. If a large number of persons wishing to speak to the board on one topic, the chair person may ask for a representative to be appointed.

Citizens who do not speak English or are hearing impaired and that person is unable to provide his own interpreter, with cost paid by the district, is encouraged to contact the chief appraiser in advance so that arrangements can be made for a professional interpreter. The chief appraise shall respond to all requests for a professional interpreter if time permits. When time does not permit, the scheduling and attendance of an interpreter, the chief appraiser will make every effort to fully assist the citizen to properly convey his communication to the board.

If a person has a disability that prevents him from entering the appraisal district's office or that otherwise prevents him from having access to the board, he should contact the chief appraiser in writing prior to the meeting. The notice should describe the person's disability and how it prevents the person from having access to the board. Upon receiving the notice, the chief appraiser shall determine whether the person can be given access to the board (1) by some temporary modification of the appraisal district office that is practicable under the circumstances, (2) by means of some assistance from the employees of the district that is practicable and safe under the circumstances, or (3) by having the board relocate its meeting to some other room or part of the appraisal district office. If the person cannot be given access to the board in such a manner, the chief appraiser shall arrange for the person to address the board by telephone from some other location through use of a speaker-phone.

Citizens will not be permitted to enter into discussion or debate with the board of directors as other agenda items are being considered and determined by the board.

AUTHORITY OF THE BOARD

The board of directors shall establish general policies in keeping with the wishes of the community and the requirements of State Law. Members of the board of directors shall exercise the authority of office only when acting as a board legally in session. The board shall not be bound by any statement or action on the part of an individual member. No individual member of the board may exercise authority with respect to the operation of the district or services of District employees by virtue of his status as a board member. The board may establish committees as needed to carry out its responsibilities. A majority vote of the members present will be required to establish a committee. The chairman shall appoint committee members.

ESTABLISHMENT OF AN APPRAISAL OFFICE – Sec. 6.05

The administrative offices of the district shall be located at 724 Shelbyville Street, Center, Texas 75935

The board shall appoint a chief appraiser who will serve at the pleasure of the board. The selection process for the chief appraiser position shall be conducted by the board of directors with direct supervision over the process by the Chairman of the Board. The appraisal staff shall inform the Texas Association of Appraisal Districts (TAAD) and ask that the following or similar ad be run in the classified section of the Appriser Magazine.

"The Shelby County Appraisal District is currently accepting applications for the position of Chief Appraiser. Preferred applicants must have a Registered Professional Appraiser (RPA) designation from the Texas Department of Licensing and experience in all phases of appraisal district operation. Preferred qualifications would include prior experience as a chief appraiser in Texas, substantial familiarity with issues arising from the annual state property value study, and graduation from a four-year accredited university. Additional professional designations are a plus. Salary range will be contingent upon qualifications and commensurate with experience. Applicants are required to disclose salary expectations in the application materials forwarded to the appraisal district. Benefit package is provided with employment. questions should be referred to Shelby County Appraisal District, Board Chairman, at 936-598-6171. Resumes will be accepted until the position is filled and should be submitted to: Shelby County Appraisal District, Attn: Chairman, Board of Directors, 724 Shelbyville Street, Center, Texas 75935.

The Shelby County Appraisal District is an Equal Opportunity Employer."

In addition to submitting an ad in The Appriser, appraisal district staff will submit a copy to the Texas Rural Chief Appraisers Association at P.O. Box 1450, Bastrop, Texas 78602 and prepare and send letters with a copy of the ad to surrounding appraisal districts within a one hundred mile radius.

The board will review applications and hire the candidate that they deem the best fit for Shelby County and its citizens. The candidate chosen must possess good communication skills, the ability to work with others, an overall working knowledge of the appraisal process and a strong work ethic.

The board shall provide an annual performance evaluation of the chief appraiser. The chief appraiser is an officer of the appraisal district for the purposes of the Nepotism Law, Article 5996a, Revised Statutes. An appraisal district may not employ or contract with any individual or a spouse of an individual who is related to the chief appraiser within the first degree by consanguinity or affinity as determined under Article 5996h, Revised Statutes.

PERIODIC REAPPRAISAL – Sec. 6.05(i)

The board shall develop biennially a written plan for the periodic reappraisal of all property within the boundaries of the district according to the requirements of Section 25.18 and shall hold a public hearing to consider the proposed plan. Not later than the 10th day before the date of the hearing, the chief appraiser shall deliver to the presiding officer of the governing body of each taxing unit a written notice of the date, time and place for the hearing. Not later than September 15th of each even-numbered year, the board shall complete its hearings, make any amendments and approve the plan. Copies of the approved plan shall be distributed to the

presiding officer of the governing body of each taxing unit and to the comptroller within 60 days of the approval date.

APPROVAL OF BUDGET – Sec. 6.06

The chief appraiser, prior to June 15th of each year, shall prepare a preliminary budget and deliver copies to each board member and each participating taxing unit with a request for their comments and recommendations. The board shall consider and adopt the annual budget before September 15th of each year, after giving notice to the public and taxing units and conducting a public hearing as required by law.

ANNUAL FINANCIAL AUDIT - Sec. 6.063

The board shall contract for an annual audit by an independent certified public accountant. A copy of the audit report shall be delivered to the presiding officers of the county, cities and schools participating in the district.

DESIGNATION OF DEPOSITORY - Sec. 6.09

The board shall solicit bids for the district depository at least once every two years and shall designate the institution(s) that offer the most favorable terms and conditions for the handling of district funds. Funds must be secured in the manner provided by law for county funds.

COMPETITIVE BIDDING REQUIREMENTS - Sec. 6.11

The board may not make a contract requiring an expenditure of more than \$15,000 unless the proposed contract is submitted to competitive bidding. The board is subject to the same requirements and has the same powers regarding bidding matters as apply to a commissioner's court under the Certificate of Obligation Act of 1971 (Sub-Chapter C, Chapter 271, Local Government Code).

APPOINTMENT OF AGRICULTURAL ADVISORY BOARD - Sec. 6.12

The chief appraiser, with the advice and consent of the board, shall appoint an agricultural advisory board to advise the chief appraiser on the valuation and use of agricultural and timber land.

The advisory board must consist of three or more members. One member must represent the county agricultural stabilization and conservation service. The other members must own agricultural or timber land which qualifies for productivity valuation under Article VIII, Sections 1-d or 1-d-1, of the Texas Constitution, and they must have resided in the appraisal district for at least five years. Appraisal district officers and employees are ineligible to serve. The advisory board is required to meet at least one time a year. Members will serve two-year terms, staggered terms, and may not be compensated.

APPOINTMENT OF APPRAISAL REVIEW BOARD – Sec. 6.41

The Appraisal review board shall consist of 5 members who serve two-year terms, 3 of whom shall be appointed one year and 2 the following year. An individual who has served for all or part of the three (3) previous terms on the appraisal review board is ineligible to serve on the appraisal review board until he or she has been off the board for one full term (2 years).

The board, in its selection process, will strive for representation for all areas of the district and various taxing units to the extent possible. It will consider any other factors that will make the appraisal review board a body representative of the Shelby County Appraisal District. Appointments to the appraisal review board are made by resolution of the board of directors. A vacancy on the appraisal review board is filled in the same manner for the unexpired portion of the term.

APPRAISAL CONTRACTS – Sec. 25.01(b)(c)

The chief appraiser, with the approval of the board, may contract with a private appraisal firms to perform appraisal services for the district. Appraisal services provided by each such firm are subject to the chief appraiser's approval.

PUBLIC ACCESS TO BOARD OF DIRECTORS

ADDRESSING THE BOARD

It is the policy of the board of directors to provide the public with a reasonable opportunity to address the board about the policies and procedures of the appraisal district and on any issue under the board's jurisdiction. Generally, the board's statutory duties are:

- (a) Adopting the district's annual operating budget;
- (b) Contracting for necessary services;
- (c) Hiring the chief appraiser and assigning responsibilities to the position;
- (d) Making general policy regarding the operation of the appraisal district;
- (e) Appointing appraisal review board members.

At each regularly scheduled meeting, the chairman of the board shall announce that each person wishing to address the board on such policies, procedures or issues may have five (5) minutes in which to do so. The board may vote to expand any person's time for speaking. If a large number of persons wish to speak to the board, the board may vote to reduce each person's time for speaking as may be reasonably necessary to allow the board to complete its business and adjourn the meeting at a reasonable time. The board may refuse to hear any person who attempts to speak on a subject unrelated to the policies and procedures of the appraisal district. (Section 6.04 (d), Tax Code).

If a person who does not speak English or who communicates by sign language wishes to address the board at a meeting, and that person is unable to provide an interpreter, the individual should notify the Chief Appraiser in writing at least three (3) days prior to the meeting and earlier if possible. Upon receiving such notice, the Chief Appraiser shall arrange to have an interpreter at the meeting. (Refer to Section 6.04 (e) Tax Code)

If a person has a disability and needs assistance to enter the appraisal district office building and board room, the individual should notify the Chief Appraiser in writing at least three (3) business days prior to the meeting. (Refer to Section 6.04(e) Tax Code)

ACCESS BY DISABLED PERSONS

The Chief Appraiser has provided the following for disabled persons:

- (a) One (1) parking place for the handicapped located in front of the entrance.
- (b) Rest rooms specially designed for the handicapped.
- (c) Access to all public areas of the district's office.

POLICIES FOR RESOLVING COMPLAINTS

Consideration will be given to written complaints on any matter within the jurisdiction of the board of directors, except that a complaint may not be addressed to any of the grounds for challenge and protest before the appraisal review board as set out in Sections 41.03 and 41.41, Tax Code.

The board of directors will respond to written complaints about the policies and procedures of the appraisal district.

Correspondence shall be mailed to:

Chairman, Board of Directors Shelby County Appraisal District 724 Shelbyville Street Center, Texas 75935

In lieu of a letter to the board, the deaf who have a TDD telephone machine may call 936-598-6171 (via Relay Texas 1-800-735-2989) and have a complaint delivered to the board.

At each regularly scheduled meeting, the chief appraiser shall deliver, by written or oral report, the nature of the complaints and the status of the resolution. The board's deliberations at its meetings, with the respect to complaints, shall occur in open session or executive session, as authorized by the Texas Open Meetings Act, Article 6252-17, Texas Revised Civil Statutes. At least quarterly and until final disposition of the complaint, the board shall notify the parties to the complaint of its status unless notice would jeopardize an undercover investigation. (Refer to Section 6.04(g), Tax Code)

PUBLIC INFORMATION ABOUT THE BOARD OF DIRECTORS AND ABOUT COMPLAINTS

The Shelby County Appraisal District, like other Texas appraisal districts, has two distinct boards working in conjunction with it; the board of directors and the appraisal review board.

The board of directors is the board ultimately responsible for governing the appraisal district. It consists of eleven (11) people selected by the taxing units for which the appraisal district appraises property; e.g., cities, school districts and the county. The directors serve two-year terms. The board of directors is responsible for making the district's major administrative and final decisions. The board of directors, for example, approves the district's budget and makes decisions concerning major contracts, such as the purchase or lease of the district's offices. The board of directors also selects the district's chief appraiser and the members of the appraisal review board. The board of directors, however, does not take an active roll in the appraisal of

properties. Properties in the appraisal district are appraised by the chief appraiser and his staff. If a property owner has some complaint about the appraisal of his property in a particular year, he should discuss that problem with the appraisal district's staff or file a formal protest before the appraisal review board.

The appraisal review board is responsible for hearing and resolving protests from property owners concerning appraisal of their properties. The appraisal review board's duties and a property owner's right to protest the appraisal of his property are more thoroughly explained in the pamphlet called <u>Taxpayers' Rights</u>, <u>Remedies and Responsibilities</u> available at the appraisal district's office. While the appraisal review board considers protests about the appraisals of particular properties, the board of directors considers other types of complaints from property owners and taxing units. If a property owner has a complaint about the appraisal district which cannot be resolved by the chief appraiser, the property owner should set that complaint out in writing addressed to the review board. The board will refer the complaint to the chief appraiser, who will investigate the matter and report to the board at a meeting. The board will notify the property owner of the final resolution of the complaint. (Refer to Section 6.04 (g), Tax Code)

DISTRICT ADMINISTRATION

The chief appraiser is the chief administrator of the appraisal office. Appointed by the board of directors, the chief appraiser serves at the pleasure of the board and is directly accountable to the board in the discharge of duties and responsibilities. All other personnel of the appraisal office are employed by and accountable to the chief appraiser. The chief appraiser may delegate authority to his employees.

DUTIES AND RESPONSIBILITIES

The chief appraiser coordinates and implements the goals and objectives established by board policy, provisions of the Property Tax Code, and other applicable laws and rules. The chief appraiser's responsibilities include numerous statutory responsibilities related to the development of appraisal rolls and for the administration of the appraisal office. Additionally, the chief appraiser is assigned duties by the board of directors necessary for conduct of board of duties and implementation of board policy. The chief appraisal shall:

- a. Establish a comprehensive program for conduct of all appraisal activities and keep the board informed on the progress of appraisal activities.
- b. Develop and implement sound administrative procedures for conduct of all district functions.
- c. Develop and implement an effective financial management system and provide reports to the board to allow evaluation of the district's fiscal affairs.
- d. Develop and implement an effective internal budget development system and prepare a proposed budget by June 15th of each year.
- e. Serve as the district's spokesperson in providing information to news media, taxing units and the general public on the operations of the appraisal district and provisions of the property tax laws.
- f. Prepare the agenda for each board meeting, attend all meetings and provide staff recommendations for all appropriate board actions.
- g. In conjunction with district counsel, provide recommendations for board action on litigation.

- h. Develop and implement a personnel management system for job assignments, evaluations, hiring, staff policy and personnel related maters.
- i. Employ and compensate professional, clerical and other personnel as provided by the budget.
- j. Be entitled to appeal an order of the appraisal review board determining a taxpayer protest as provided by Sub-Chapter C, Chapter 41 of the Tax Code (Sec.42.02).
- k. Discharge other duties as provided by the board and/or by law.

APPRAISAL REVIEW BOARD

The appraisal review board is responsible for the local administrative hearing of taxpayer protest and taxing unit challenges. (Sec. 6341 through 6.43).

SELECTION

Members of the review board are appointed by the board of directors.

ELIGIBILITY

To serve on the appraisal review board an individual must be a resident of the appraisal district and must have resided in the district for at least two (2) years. A member of the board of directors or an officer or employee of the State comptroller's office, the appraisal office or a taxing unit is ineligible to serve. An individual is ineligible to serve if the individual is related within the second degree by consanguinity or affinity, as determined under Article 5996h, Revised Statutes, to an individual who appraises property for compensation for the use in proceedings or representing property owners for compensation in proceedings in the appraisal district. An individual is ineligible to serve if the individual or a business entity in which the individual has a substantial interest, is a party to a contract with the appraisal district or with a taxing unit that participates in the appraisal district. An individual is considered as having substantial interest in a business entity if:

- a. The combined ownership of the individual and the individual's spouse is at least 10 percent of the voting stock or shares of the business entity; or
- b. The individual or the individual's spouse is a partner, limited partner or officer of the business entity. "Business entity" means a sole proprietorship, partnership, firm, corporation, holding company, joint-stock company, receivership, trust or other entity recognized by law.

TERMS

Members shall serve two-year, staggered terms with terms of as close to one-half of the members as possible expiring each year. An individual who has served for all or part of three (3) previous terms on the appraisal review board is ineligible to serve on the appraisal review board.

COMPENSATION

Appraisal review board members shall be compensated as provided by the appraisal district's budget.

DUTIES AND RESPONSIBILITIES

The appraisal review board is statutorily responsible for the hearing and determination of taxpayer protests and taxing unit challenges. The chief appraiser may delegate appraisal office staff to provide clerical assistance to the appraisal review board. The appraisal review board shall adopt rules of procedure.

PAYMENT OF ATTORNEYS' FEES AND JUDGMENT DAMAGES INCURRED IN LITIGATION ARISING FROM PERFORMANCE OF OFFICIAL DUTIES

This provision is applicable to the following personnel associated with the appraisal district:

Members of the Appraisal District Board of Directors

Member of the Appraisal Review Board

The Chief Appraiser

All employees of the district including temporary or part-time employees

All members of the Agricultural Advisory Board and other advisory personnel

Should any of the above personnel involuntarily become a defendant in any civil litigation brought against them pursuant to the performance of their official duties, it shall be the policy of the appraisal district to assume liability for and to pay each affected person's attorneys' fees incurred in defending said litigation but only to the extent the accused person or conduct is not covered by insurance. These attorneys' fees shall be determined and paid pursuant to the district's policy for paying attorneys' fees generally.

If shall further be the policy of the district that immediately upon being notified that litigation has been instigated against a District representative, the chief appraiser shall inform all insurance carriers of the situation and determine as soon as possible 1) whether coverage exists; 2) whether the coverage includes both potential damages and attorneys' fees; 3) whether a deductible amount must be incurred before coverage will lie, and if so, how much; and 4) the limits of coverage. If it is determined that insurance coverage does not exist in full or in part, or is denied entirely, the selection of the attorney who will defend affected personnel shall be left wholly to the discretion of the Appraisal District Board of Directors.

In addition, should any judgment for money damages be finally rendered against any of the above personnel as a result of said litigation brought against them pursuant to the performance of their official duties, it shall be the policy of the appraisal district to assume liability for and to pay all judgment amounts rendered against the affected person(s) which are not covered by insurance.

Finally, should any of the above personnel involuntarily become a defendant in any criminal litigation brought against them pursuant to the performance of their official duties, it shall be the policy of the appraisal district to assume liability for and to pay each affected person's attorneys' fees incurred in defending said litigation to the extent allowed by law, but only to the extent the accused person or conduct is not covered by insurance.

PURCHASING POLICY

Section 6.11, Texas Property Tax Code governs appraisal district purchases. An appraisal district is subject to the same requirements and has the same purchasing and contracting authority as a municipality under Chapter 252, Local Government Code. All appraisal district contracts requiring an expenditure of more than \$50,000 must be submitted to competitive bidding in accordance with the requirements under Chapter 252, Subchapter C, Texas Local Government Code. According to Chapter 176, Texas Local Government Code, a person or agent of a person who contracts or seeks to contract for the sale or purchase of property, goods, or services with Shelby County Appraisal District must file a completed Conflict of Interest Questionnaire (Form CIQ) with the records administrator not later than the seventh business day after the date that the person becomes aware of facts that require the questionnaire to be filed. Further, an updated completed questionnaire must be filed not later that the seventh business day after the date the originally filed questionnaire becomes incomplete or inaccurate.

DEFINITIONS

References in this policy to "Section" are to sections of the Texas Tax Code and references to "Articles" and "Revised Statutes" are to the Revised Statutes of the State of Texas.

CONFLICT WITH STATUTES

In the event of a conflict between the terms of this policy and a statute or code provision, the statute or code provision shall prevail.

ADDITIONAL INFORMATION

See Appraisal Review Board Policies and Procedure.

ENTITIES QUARTER PAYMENT

Each taxing unit shall pay its allocation in four equal payments to be made at the end of each calendar quarter, and the first payment shall be made before January 1 of the year in which the budget takes effect. A payment is delinquent if not paid on the date it is due. A delinquent payment will incur a penalty of 5 percent of the amount of the payment and accrues interest at an annual rate of 10 percent if it is not received by the 15th day after the due date.